Higher Education Checklist

Title IX-Compliant Policies Against Sexual Harassment

The Department of Education (ED) implemented final regulations under Title IX of the Education Amendments of 1972, which forbids sex discrimination, including sexual harassment, by educational institutions that receive federal financial assistance.

The regulations represent a major shift from prior guidance on administrative enforcement; while they narrow the definition of “sexual harassment” to which a school must respond under Title IX, they also impose highly prescriptive requirements for investigating and adjudicating matters that fall under Title IX’s jurisdiction.

United Educators (UE) created this checklist and a companion publication, Checklist for Title IX-Compliant Sexual Harassment Grievance Procedures in Higher Education. Higher education members should use the checklists together to help ensure compliance with numerous mandates in the regulations.

Compliance with Other Laws

These checklists specifically address the obligation to prevent and respond to sexual harassment of students and employees under Title IX only, but institutions also must comply with other requirements governing sex discrimination and sexual harassment under federal law — primarily Title VII of the Civil Rights Act (for employees) and the Violence Against Women Act of 2013 (VAWA) (for students and employees) — and state laws (including state mandatory reporting laws and criminal laws regarding
sexual abuse of minors). VAWA, for example, imposes training mandates that are broadly similar — but not identical — to Title IX training requirements under the Title IX regulations. Institutions must comply with both. Although ED takes the position that the final Title IX regulations don't impair institutions’ ability to comply with other federal laws, it explicitly states that the final regulations pre-empt conflicting state laws. Public institutions and those with collective bargaining agreements or binding faculty handbook provisions may face additional competing legal or contractual requirements. UE strongly recommends that institutions consult experienced counsel about their compliance obligations under all applicable laws and agreements and how to coordinate the institutional response to sexual harassment, particularly if other requirements may be inconsistent with Title IX regulations.

Sexual Harassment Outside Title IX Parameters

While the regulations redefine sexual harassment and limit the conduct that can (and must) be addressed under Title IX, they also make clear that institutions are free to address sexual harassment that falls outside Title IX — such as alleged harassment off campus, including in study abroad programs — under other policies or codes of conduct.

For each item in the checklist, check the appropriate box (“Yes,” “No,” or “N/A (Not Applicable)”) and note any additional needed actions in the space to the right.

**Policy Adoption/Publication, Grievance Procedures**

<table>
<thead>
<tr>
<th>Has your institution adopted a policy stating that it complies with Title IX, which prohibits sex discrimination, including sexual harassment, against students and employees?</th>
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</thead>
<tbody>
<tr>
<td>○ Yes</td>
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<tr>
<td>○ No</td>
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<tr>
<td>○ N/A</td>
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<table>
<thead>
<tr>
<th>Is your institution's policy published on its website?</th>
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<tbody>
<tr>
<td>○ Yes</td>
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<tr>
<td>○ No</td>
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<td>○ N/A</td>
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<table>
<thead>
<tr>
<th>Is your institution's policy published in handbooks or catalogs provided to:</th>
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<tr>
<td>● Current students and employees?</td>
</tr>
<tr>
<td>○ Yes</td>
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<tr>
<td>○ No</td>
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<td>○ N/A</td>
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<tr>
<th>Applications for admission or employment?</th>
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<tbody>
<tr>
<td>○ Yes</td>
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<tr>
<td>○ No</td>
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<tr>
<td>○ N/A</td>
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<table>
<thead>
<tr>
<th>Parents or guardians of elementary and secondary school students (who may be involved in programs the institution offers)?</th>
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<tbody>
<tr>
<td>○ Yes</td>
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<tr>
<td>○ No</td>
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<tr>
<td>○ N/A</td>
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<tr>
<th>Unions or professional organizations that have collective bargaining or professional agreements with the institution?</th>
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<tbody>
<tr>
<td>○ Yes</td>
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<tr>
<td>○ No</td>
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<td>○ N/A</td>
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**Terminology**

This checklist adopts the terms and definitions the final regulations use. Accordingly, “complainant” refers to an alleged victim of sexual harassment and “respondent” to an alleged perpetrator of sexual harassment, regardless of whether a formal complaint exists. Similarly, the checklist follows the final regulations in referring to the official presiding over Title IX hearings and making the determination regarding responsibility as the “decision-maker” (singular, but depending on the institution, this could mean one or more people).
### Has your institution adopted the following Title IX grievance procedures:

- A general grievance procedure that provides for “prompt and equitable resolution” of complaints by students or employees of sex discrimination prohibited by Title IX (such as allegations of discrimination in admissions, athletics, or employee pay, or retaliation allegations)?
  - [ ] Yes
  - [ ] No
  - [ ] N/A

- A separate grievance procedure that complies with specific requirements for grievance processes applicable to formal complaints of sexual harassment, as mandated by the final regulations as addressed [here](#)?
  - [ ] Yes
  - [ ] No
  - [ ] N/A

### Reporting to Title IX Coordinator

Has your institution designated, and given necessary authority to, at least one Title IX Coordinator who is responsible for coordinating the institution’s response to allegations of Title IX violations and for overseeing Title IX investigations?

- [ ] Yes
- [ ] No
- [ ] N/A

Does your institution identify the Title IX Coordinator by including the relevant name or job title, office address, telephone number, and email address in a written notice to:

- Current students and employees?
  - [ ] Yes
  - [ ] No
  - [ ] N/A

- Applicants for admission or employment?
  - [ ] Yes
  - [ ] No
  - [ ] N/A

- Parents or guardians of elementary and secondary school students (who may be involved in programs the institution offers)?
  - [ ] Yes
  - [ ] No
  - [ ] N/A

- Unions or professional organizations that have collective bargaining or professional agreements with the institution?
  - [ ] Yes
  - [ ] No
  - [ ] N/A

Does your institution prominently display the Title IX Coordinator’s contact information on its website?

- [ ] Yes
- [ ] No
- [ ] N/A

Does your institution’s policy make clear that:

- The Title IX Coordinator is the primary institutional contact for receiving reports or complaints of sex discrimination, including sexual harassment, under Title IX?
  - [ ] Yes
  - [ ] No
  - [ ] N/A

- Any person may file a report or complaint with the Title IX Coordinator at any time, including outside regular business hours (such as by email or completing an online form)?
  - [ ] Yes
  - [ ] No
  - [ ] N/A

If your institution chooses to designate employees as “responsible employees” or “mandatory reporters” (or a similar term) who must report to the Title IX Coordinator any allegations of sexual harassment they witness or learn about, does the policy clearly explain the requirement?

- [ ] Yes
- [ ] No
- [ ] N/A

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## Policy Definitions

### Jurisdictional Definitions: Sexual Harassment

Does your institution’s Title IX policy explain that under current ED regulations, it must respond in a manner that isn’t deliberately indifferent when it has actual knowledge of sexual harassment occurring in the institution’s education program or activity against a person in the United States?

- Yes
- No
- N/A

Does your institution’s Title IX policy incorporate the definition for “actual knowledge” as notice or allegations of sexual harassment to:

- The Title IX Coordinator?
  - Yes
  - No
  - N/A

- Any official with authority to institute corrective measures on your institution’s behalf?
  - Yes
  - No
  - N/A

Does your institution’s Title IX policy incorporate the definition for “sexual harassment” as conduct on the basis of sex that is any of the following:

- **Quid pro quo** harassment by an employee, meaning an employee conditioning educational benefits on participation in unwelcome sexual conduct?
  - Yes
  - No
  - N/A

- Hostile environment sexual harassment, meaning unwelcome conduct that a reasonable person would determine is so severe, pervasive, and objectively offensive that it effectively denies a person equal access to the institution’s education program or activity?
  - Yes
  - No
  - N/A

- Sexual assault, dating violence, domestic violence, or stalking as defined by the Clery Act (as amended by the Violence Against Women Act of 2013 (VAWA)) and its regulations?
  - Yes
  - No
  - N/A

Does your institution’s Title IX policy incorporate the definition for “education program or activity” as all operations of the institution, including:

- Locations, events, or circumstances over which your institution has substantial control over both:
  - The respondent?
    - Yes
    - No
    - N/A

- The context in which the sexual harassment occurs?
  - Yes
  - No
  - N/A

- Any building owned or controlled by a recognized student organization, such as certain Greek organization houses?
  - Yes
  - No
  - N/A

Does your institution’s Title IX policy incorporate the definition for “deliberate indifference” as a response that is clearly unreasonable under the known circumstances?

- Yes
- No
- N/A
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## Additional Definitions

Does your institution’s Title IX policy define:

<table>
<thead>
<tr>
<th><strong>Definition</strong></th>
<th><strong>Yes</strong></th>
<th><strong>No</strong></th>
<th><strong>N/A</strong></th>
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<tbody>
<tr>
<td>Complainant as a person who has allegedly been subjected to possible sexual harassment?</td>
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<td>Respondent as a person reported to have engaged in possible sexual harassment?</td>
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## Does your institution clearly define “consent” to sexual activity and apply that definition consistently, including between males and females and between the parties in a Title IX grievance process?

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<thead>
<tr>
<th><strong>Yes</strong></th>
<th><strong>No</strong></th>
<th><strong>N/A</strong></th>
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## Does the Title IX policy make clear that it applies to conduct:

- Between students?
- Between employees?
- Between an employee and a student?

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<th><strong>Yes</strong></th>
<th><strong>No</strong></th>
<th><strong>N/A</strong></th>
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## Sexual Harassment Not Covered by Title IX

Has your institution determined whether it will prohibit sexual harassment that doesn’t fall under Title IX, such as because:

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<thead>
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<th><strong>Yes</strong></th>
<th><strong>No</strong></th>
<th><strong>N/A</strong></th>
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- Even if the allegations are true, the conduct doesn't qualify as severe, pervasive, and objectively offensive?
- It occurs outside the institution’s education program or activity?
- The conduct isn't the subject of a formal complaint?
- It occurs in a study abroad program or otherwise outside the United States?
- It occurs in off-campus housing the institution doesn't control, including a building owned or controlled by an unrecognized Greek organization?

## If your institution has made this determination, has it:

- Decided under which alternative policies or codes of conduct it will address alleged sexual harassment that isn't covered by Title IX?
- Explained to the campus community in writing which policies or conduct codes may apply to non-Title IX sexual harassment and how to report alleged violations?
## Retaliation

Does your institution prohibit retaliation (including intimidation, threats, coercion, or discrimination) against any person:

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<th></th>
<th>Yes</th>
<th>No</th>
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<td>For the purpose of interfering with a right or privilege under Title IX?</td>
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<td>Because the person made a report or complaint, testified, assisted, or participated or refused to participate, in an investigation, proceeding or hearing under Title IX?</td>
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Does your institution state that exercising First Amendment rights doesn't constitute prohibited retaliation under Title IX?

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<th></th>
<th>Yes</th>
<th>No</th>
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Does your institution make clear that a person won’t be charged with an additional code of conduct violation not involving sex discrimination or sexual harassment but arising from the same facts or circumstances as a report or complaint of sex discrimination or sexual harassment (such as underage drinking), if such a charge is for the retaliatory purpose of interfering with a right or privilege under Title IX or the regulations?

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<th></th>
<th>Yes</th>
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To reduce the potential for retaliation, does your institution protect the confidentiality of people involved in its Title IX process?

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<th>Yes</th>
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Does your institution state that complaints of retaliation are addressed under the general Title IX grievance procedure providing for “prompt and equitable resolution” of Title IX discrimination allegations?

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**Actions Needed**
By Hillary Pettegrew, Senior Risk Management Counsel

UE wishes to thank Dr. Sylvia Gray, Title IX Coordinator at Sewanee, The University of the South, for reviewing this publication.